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BEFORE THE ARIZONA CORPORATION COMMISSION Arizona Corporation Commission WILLIAM A. MUNDELL

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AZ CORP COMMISSION POSSESSIT CONTROL

IN THE MATTER OF THE GENERIC PROCEEDINGS CONCERNING ELECTRIC RESTRUCTURING ISSUES.

IN THE MATTER OF ARIZONA PUBLIC SERVICE COMPANY'S REQUEST FOR A VARIANCE OF CERTAIN REQUIREMENTS OF A.A.C. R14-2-1606.

IN THE MATTER OF THE GENERIC PROCEEDING CONCERNING THE ARIZONA INDEPENDENT SCHEDULING ADMINISTRATOR.

IN THE MATTER OF TUCSON ELECTRIC POWER COMPANY'S APPLICATION FOR A VARIANCE OF CERTAIN ELECTRIC COMPETITION RULES COMPLIANCE DATES.

IN THE MATTER OF THE APPLICATION OF TUCSON ELECTRIC POWER COMPANY FOR APPROVAL OF ITS STRANDED COST RECOVERY.

Docket No. E-00000A-02-0051

Docket No. E-01345A-01-0822

Docket No. E-00000A-01-0630

Docket No. E-01933A-02-0069

Docket No. E-01933A-98-0471

## **RUCO's Response to Request for Order to Show Cause**

Pursuant to Chief Administrative Law Judge Farmer's order from the bench on March 20, 2002, RUCO responds to Panda Gila River, L.P.'s ("Panda") Request for Order to Show Cause ("Motion"). Panda proposes to stay this docket's procedural schedule so that APS might issue and evaluate responses to a Request for Proposal ("RFP") to supply at least half of APS's projected Standard Offer service requirements.

## **Discussion**

RUCO, in testimony filed in this proceeding, agrees that current and foreseeable conditions do not support requiring APS to seek competitive bids for 50 percent of its Standard Offer requirements. RUCO's testimony concludes that the fuel mix of APS's current generation will provide lower and more stable rates than competitive bidding and that independent power producers typically will have higher costs of capital requiring bids above the price under the PPA.

The transition to competitive wholesale markets is potentially a very lengthy process. Requiring APS to put its Standard Offer power requirements out to bid immediately is unwise, given the uncertain outcome of that transition. The transition will have to deal with the following conditions, among many others:

- How the Enron bankruptcy will affect the IPP industry's cost of capital and overall effectiveness in serving residential customers.
- 2. How the western region will address the Federal Energy Regulatory Commission's ("FERC") controversial cost/benefit analysis of regional transmission organizations ("RTO").
- Whether or when the FERC will attempt to establish some type of power pool in a western United States RTO strategy.
- 4. The unforeseen difficulties that might arise in any Arizona RFP, given that the only politically acceptable process will require "least-cost" selection.

RUCO has recommended that the Commission conduct a least-cost RFP selection for incremental demand. RUCO's recommendation gives the Commission the opportunity to model and look at the results of the bidding for incremental load demand. This process will be difficult enough without taking on the unforeseen difficulties and attendant risks inherent in

Panda's recommendation. Further, much remains to be learned about the direction and costs of the FERC initiatives for "open access" to the transmission grid.

Rather than granting Panda's Motion, the Commission should proceed to consider APS's application, and proceed with the generic docket on electric restructuring. Those dockets will give the Commission a finer sense of how much time and uncertainty will be involved in the transition to a competitive wholesale market. The Commission will have a better idea when large-scale competitive bidding might become appropriate for Standard Offer customers.

RESPECTFULLY SUBMITTED this 5th day of April, 2002.

Scott S. Wakefield Chief Counsel

AN ORIGINAL AND TEN COPIES of the foregoing filed this 5th day of April, 2002 with:

Docket Control Arizona Corporation Commission 1200 West Washington Phoenix, Arizona 85007

COPIES of the foregoing hand delivered this 5th day of April, 2002 to:

21 Lyn Farmer
Chief Administrative Law Judge
22 Hearing Division
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8	All parties of record on the caprice list
9	All parties of record on the service list for Consolidated Docket Nos.: E-00000A-02-0051
10	E-01345A-01-0822
11	E-00000A-01-0630 E-01933A-02-0069
12	E-01933A-98-0471
13	By Cheryl Frauloh
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